MANAGEMENT BOARD

2008-09 ADMINISTRATION ESTIMATE: MID-YEAR FORECAST OUTTURN

Note by the Director of Financial Management

Purpose

- 1. To update the Management Board on the results of the mid-year forecasting exercise.
- 2. This exercise provides the main opportunity for the Management Board to review the allocation of resources for the year.

Summary

3. The overall results for the forecast for resource expenditure are given in the table below:

Comparison between 2008/09 Resource Budget and Mid-Year Forecast

Total

	2008/09 Original Budget £000s		Actuals to August 2008 £000s	Forecast September to March 2009 £000s	2008/09 Forecast Outturn £000s	Variance £000s
Resource Costs						
Receipts	(9,242)		(3,522)	(5,570)	(9,092)	(150)
Salaries	75,406		30,631	45,347	75,978	(572)
Other Staff Costs	24,469		935	23,737	24,672	(203)
Travel and Subsistence	4,675		1,428	2,716	4,144	531
Information	15,881		7,427	8,510	15,937	(56)
Broadcasting	143		38	113	151	(8)
Communications	7,474		2,714	4,452	7,166	308
Computers	8,052		2,961	4,133	7,094	958
Cost of Goods Sold	3,413		1,433	2,141	3,574	(161)
Other RD Supplies	348		135	197	332	16
Office Supplies	2,311		753	1,230	1,983	328
Consultants	5,205		1,899	3,592	5,491	(286)
Grants	4,011		2,046	1,965	4,011	-
Accommodation	35,515		12,380	19,022	31,402	4,113
Security	21,924		6,619	14,935	21,554	370
Non-Cash Items	44,415		5,960	38,428	44,388	27
Total Resource Costs	244,000	F	73,837	164,948	238,785	5,215

- 4. The analysis by Department is given in Annex A.
- 5. In all overall terms, resource expenditure is forecast to be £5,215k lower than the budget (and Estimate) of £244 million. The forecast includes provision for the effect of the 2008 pay rise based on the

Management in Confidence

MB2008.P.79

current offer. However, the reserves included in the 2008-09 Budget for the impact of Tebbit related changes (£2 million) and a general reserve (£2 million) have been released in the forecast figures shown.

6. The overall results for capital expenditure are given in the table below:

Comparison between 2008/09 Capital Budget and Mid-Year Forecast

2008/09 Original Budget	Actuals to August 2008	Forecast September to March 2009	2008/09 Forecast Outturn	Variance
£000s	£000s	£000s	£000s	£000s
12,000	876	10,211	11,087	913

Total Capital Expenditure

7. The principal changes in the forecast are a reduction on expenditure on Estates capital schemes (£1.7million) which is offset by an increase in capital expenditure on the ICT infrastructure project (£0.8 million).

Analysis

- 8. The most significant changes in the forecast from the Budget are:
 - a. Salaries An increase of £572k. The most significant items are:

Department		Change from Budget
		£000s
DCCS	Principally a correction in pension rates	
	assumed and greater charges to the Lords	(579)
DF	Increase in agency staff for interim project	
	leaders	335
DIS	Principally a correction in pension rates	
	assumed and greater charges to Lords	(446)
DR	Increase in staff to meet increased FOI and	
	Members Allowances activity	547
OCE	Increase in staff agreed by Management Board	291
PICT	Slower transition from agency staff to	
	permanent staff and Infrastructure and Internet	
	project staff charged to departmental budgets	
	rather than Project Provision where budget	
	held	906
	Sub-total	1,054
Central	Release of part of Tebbit Reserve	
Provision		(500)
Others		18
	Total	572

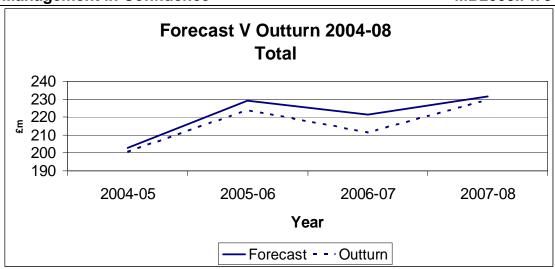
- b. Accommodation A reduction of £4,113k principally due to:
 - Reductions in rates and taxes from the levels expected in the budget (£589k);
 - ii) Reductions in Works maintenance due to the delay of a number of projects (£392k);
 - iii) Reductions in Works projects expenditure principally as a result of the delay in the Terrace Cafeteria servery project (£910k); and
 - iv) A release of the £2 million general reserve included in the budget.
- c. Computers Underspend of £958k represents the original loading of the Tebbit reserve. The forecast loading has now been changed to reflect the planned use of resources.
- 9. In departmental terms, the projected increases over the budget in DR (£795k), OCE (£487k) and PICT (£1,668k) are more than offset by reductions in DCCS (£1,446k) DF (£1,931k) and DIS (£609k).

Risks

- 10. The forecast has not highlighted any significant risks of overspend against the Estimate for 2008-09. The costs surrounding the pension provision and the revaluation of the Estate are areas where large changes could occur.
- 11. The Government Actuaries Department (GAD) report on the pension liability will be received before the end of 2008 and will help to set the rate at which both the pension contributions and interest cost on the provision are calculated. There is no current indication that the assumptions made in the budget (and the mid-year forecast) will not be right. There would be the opportunity to submit a Supplementary Estimate in the spring should there be significant change as a result of the GAD report.
- 12. As recommended by the NAO, an exercise to review the revaluation reserves accumulated on the Estate since the introduction of Resource Accounting in 2001-02 is currently underway. While there is no current indication that this will significantly impact this year's results, this will again need to be revisited in January 2009.

Quality of Forecasting

13. Over the last four years, the quality of forecasting has improved but still tends to be optimistic as actual expenditure is always lower than the mid-year forecast as the following graph illustrates:



- 14. However, the mid-year forecast gives the most significant opportunity to the Management Board to reconsider the allocation of resources and to make changes with sufficient time for them to be implemented and have an impact in the financial year. In order for the Management Board to be confident in making changes, it is important that there is high confidence in the quality of the forecasts made.
- 15. To build on the increasing accuracy of the forecast and to emphasise the need to continue this improvement, a change in the process of budgeting and forecasting might be effective. The provision of further training on forecasting will contribute. Directors General might also want to consider signing off the budget and forecasts for their Departments to encourage greater accuracy, if this does not already take place.

Conclusion

- 16. The Management Board is invited to:
 - Note the outcome of the mid-year forecasting exercise;
 - Agree in principal to use the Works programme underspend to frank additional funding requirements identified in PICT (the Lords are confident of having surplus capital in their 2008/09 budget, but at the moment less certain on the resource position);
 - Agree to use the Tebbit reserve to offset increases in expenditure in Department of Resources and the Office of the Chief Executive; and
 - Consider whether the budgeting and forecasting process should be changed in include sign off by Directors General.

C Ridley Director of Financial Management 15 October 2008

Annex A

Speaker's Office

Resource Costs	2008/09 Original Budget £000s
Receipts	-
Salaries	415
Other Staff Costs	17
Travel and Subsistence	178
Information	4
Broadcasting	-
Communications	1
Computers	1
Cost of Goods Sold	-
Other RD Supplies	-
Office Supplies	12
Consultants	8
Grants	-
Accommodation	2
Security	1
Non-Cash Items	2
Total Resource Costs	641

228	347	575
-	3	3
-	-	-
1	1	2
-	-	-
1	5	6
2	7 5	9
- 2 1	-	-
-	-	-
-	1	1
-	1	1
-	-	-
2	2	4
57	88	145
-	-	-
- 165	- 239	- 404
£000s	£000s	£000s
August 2008	2009	Forecast Outturn
to	September to March	2008/09
Actuals	Forecast	

Variance
£000s
11 17 33 - - - 3 2 - 1 (1)
66

Department of Chamber and Committee Services

	2008/09 Original	Actuals to
	Original Budget	August 2008
	£000s	£000s
Resource Costs		
Receipts	(530)	(154
Salaries	27,558	10,673
Other Staff Costs	722	96
Travel and Subsistence	3,877	1,209
Information	13,573	6,56
Broadcasting	143	38
Communications	1,200	363
Computers	58	12
Cost of Goods Sold	-	
Other RD Supplies	-	
Office Supplies	966	327
Consultants	1,493	460
Grants	-	
Accommodation	40	
Security	21,923	6,618
Non-Cash Items	642	
Total Resource Costs	71,665	26,203
10141110004100 00010	. 1,000	-0,20

Actuals to August 2008 £000s	Forecast September to March 2009 £000s	2008/09 Forecast Outturn £000s
(154) 10,673 96 1,209 6,561 38 363 12 - - 327 460 - 6,618	(304) 16,306 574 2,401 7,035 113 876 40 - - 529 1,025 - 24 14,936 461	(458) 26,979 670 3,610 13,596 151 1,239 52 - 856 1,485 - 24 21,554 461
26.203	44,016	70,219

Variance
£000s
(72) 579 52 267 (23) (8) (39) 6 - - 110 8 - 16 369 181
1,446

Annex A

Department of Facilities

Resource Costs	2008/09 Original Budget £000s
Receipts Salaries Other Staff Costs Travel and Subsistence Information Broadcasting Communications Computers Cost of Goods Sold Other RD Supplies Office Supplies Consultants Grants Accommodation Security Non-Cash Items	(8,220) 18,326 477 208 81 - 4,290 30 3,413 348 1,148 1,540 - 33,211 - 12,162
Total Resource Costs	67,014

Actuals	Forecast	
to	September	2008/09
August	to March	Forecast
2008	2009	Outturn
£000s	£000s	£000s
(0.005)	(4.045)	(0.4.40)
(3,295)	(4,845)	(8,140)
7,806	10,855	18,661
142	330	472
89	114	203
26	46	72
-	-	-
1,511	2,424	3,935
19	24	43
1,433	2,141	3,574
135	197	332
310	558	868
474	1,231	1,705
-	-	-
12,334	18,857	31,191
-	-	-
5,070	7,097	12,167
26,054	39,029	65,083

Variance
£000s
(80) (335) 5 5 9 - 355 (13) (161) 16 280 (165) - 2,020 - (5)
1,931

Department of Information Services

	0000/00	Actu
	2008/09	to A
	Original Budget	Aug 20
D	£000s	£00
Resource Costs		
Receipts	(490)	
Salaries	11,997	4,
Other Staff Costs	205	
Travel and Subsistence	342	
Information	1,994	
Broadcasting	-	
Communications	60	
Computers	66	
Cost of Goods Sold	-	
Other RD Supplies	-	
Office Supplies	81	
Consultants	114	
Grants	-	
Accommodation	229	
Security	-	
Non-Cash Items	117	
Total Resource Costs	14,715	5,

5,561	8,545	14,106
-	204	204
-	-	-
34	117	151
-	-	-
43	66	109
65	46	111
-	-	-
-	-	-
11	61	72
25	36	61
094	1,200	1,974
36 694	1,280	1,974
131	119 78	250 114
4,593	6,958	11,551
(71)	(420)	(491)
<i>(</i> = .)	(12.2)	(17.71)
£000s	£000s	£000s
2008	2009	Outturn
to August	September to March	2008/09 Forecast
Actuals	Forecast	

Variance £000s
1 446 (45) 228 20 - (1) (6) - - (30) 5 - 78
(87)
609

Annex A

Department of Resources

	2008/09 Original Budget £000s
Resource Costs	
Receipts Salaries Other Staff Costs Travel and Subsistence Information Broadcasting Communications Computers Cost of Goods Sold Other RD Supplies Office Supplies Consultants Grants Accommodation Security Non-Cash Items	- 6,033 892 29 71 - 3 22 - - - 66 1,581 - - - 325
Total Resource Costs	9,022

3,861	5,956	9,817
-	325	325
	_	_
	_	_
- 002	900	1,506
602	906	1,508
36	39	- 75
-	-	-
11	13	24
2	3	5
-	-	-
66	38	104
26	19	45
437	715	1,152
2,682	3,898	6,580
(1)	-	(1)
£000s	£000s	£000s
2008	2009	Outturn
to August	September to March	2008/09 Forecast
Actuals	Forecast	

Variance £000s
1 (547) (260) (16) (33)
(2)
(2) (2)
(2)
-
-
(9) 73
-
-
_
1
_
(795)

Office of the Chief Executive

	2008/09 Original Budget £000s
Resource Costs	20003
Receipts	(2)
Salaries	892
Other Staff Costs	28
Travel and Subsistence	4
Information	39
Broadcasting	-
Communications	2
Computers	4
Cost of Goods Sold	-
Other RD Supplies	-
Office Supplies	6
Consultants	332
Grants	-
Accommodation	-
Security	-
Non-Cash Items	2
Total Resource Costs	1,307

Actuals to August 2008 £000s	Forecast September to March 2009 £000s	2008/09 Forecast Outturn £000s
20005	20005	20005
- 408 10 - 3 - -	(2) 775 25 3 47 - 2	(2) 1,183 35 3 50 - 2
-	-	-
-	-	-
5	6	11
317	193	510
-	-	-
-	-	-
-	-	-
-	2	2
743	1,051	1,794

Variance £000s
(291) (7) 1 (11) - 4 - (5) (178)
(487)

Annex A

Parliamentary Security Co-ordinator

Resource Costs	2008/09 Original Budget £000s	Actuals to August 2008 £000s	Forecast September to March 2009 £000s	2008/09 Forecast Outturn £000s	Variance £000s
110004100 00010					
Receipts	-	_	-	-	-
Salaries	185	27	65	92	93
Other Staff Costs	-	-	1	1	(1)
Travel and Subsistence	3	-	1	1	2
Information	-	-	-	-	-
Broadcasting	-	-	-	-	-
Communications	-	-	-	-	-
Computers	-	-	-	-	-
Cost of Goods Sold	-	-	-	-	-
Other RD Supplies	-	-	-	-	-
Office Supplies	-	-	-	-	-
Consultants	-	-	-	-	-
Grants	-	-	-	-	-
Accommodation	-	-	-	-	-
Security	-	-	-	-	-
Non-Cash Items	1	-	1	1	-
Total Resource Costs	189	27	68	95	94

PICT

FIGI		i				
	2008/09 Original Budget		Actuals to August 2008	Forecast September to March 2009	2008/09 Forecast Outturn	Variance
	£000s		£000s	£000s	£000s	£000s
Resource Costs						
Receipts	-		-	-	-	-
Salaries	7,758		4,055	4,609	8,664	(906)
Other Staff Costs	400		117	242	359	41
Travel and Subsistence	34		7	12	19	15
Information	119		80	31	111	8
Broadcasting	-		-	-	-	-
Communications	1,918		810	1,111	1,921	(3)
Computers	4,051		2,289	1,922	4,211	(160)
Cost of Goods Sold	-		-	-	-	-
Other RD Supplies	-		-	-	-	-
Office Supplies	32		8	45	53	(21)
Consultants	37		13	4	17	20
Grants	-		-	-	-	-
Accommodation	33		10	24	34	(1)
Security	-		-	-	-	-
Non-Cash Items	1,832		891	1,602	2,493	(661)
Total Resource Costs	16,214		8,280	9,602	17,882	(1,668)

Annex A

Grants

Resource Costs	2008/09 Original Budget £000s	Actuals to August 2008 £000s	Forecast September to March 2009 £000s	2008/09 Forecast Outturn £000s	Variance £000s
Receipts	_	-	_	-	-
Salaries	-	-	-	-	-
Other Staff Costs	-	-	-	-	-
Travel and Subsistence	-	-	-	-	-
Information	-	-	-	-	-
Broadcasting	-	-	-	-	-
Communications	-	-	-	-	-
Computers	-	-	-	-	-
Cost of Goods Sold	-	-	-	-	-
Other RD Supplies	-	-	-	-	-
Office Supplies	-	-	-	-	-
Consultants	-	-	-	-	-
Grants	4,011	2,046	1,965	4,011	-
Accommodation	-	-	-	-	-
Security	-	-	-	-	-
Non-Cash Items	-	-	-	-	-
Total Resource Costs	4,011	2,046	1,965	4,011	-

Project Provision

	2008/09 Original Budget		
	£000s		
Resource Costs			
Receipts	-		
Salaries	1,710		
Other Staff Costs	-		
Travel and Subsistence	-		
Information	-		
Broadcasting	-		
Communications	-		
Computers	2,344		
Cost of Goods Sold	-		
Other RD Supplies	-		
Office Supplies	-		
Consultants	-		
Grants	-		
Accommodation	-		
Security	-		
Non-Cash Items	-		
T. 15	4.05.1		
Total Resource Costs	4,054		

Actuals	Forecast				
to	September	2008/09			
August	to March	Forecast			
2008	2009	Outturn			
£000s	£000s	£000s			
_	-	-			
222	920	1,142			
2 4	3	5			
4	-	4			
(6)	32	26			
-	-	2			
2	-				
620	2,071	2,691			
-	-	-			
-	-	-			
-	-	-			
(13)	64	51			
-	-	-			
-	-	-			
-	-	-			
-	-	-			
831	3,090	3,921			

	Variance
ŀ	Variance
ŀ	£000s
	568 (5) (4) (26) - (2) (347) - (51)
F	133

Annex A

Comparison between 2008/09 Budget and Mid-year Forecast

Central Provision

Resource Costs	2008/09 Original Budget £000s	Actuals to August 2008 £000s	Forecast September to March 2009 £000s	2008/09 Forecast Outturn £000s	Variance £000s
5					
Receipts	-	-	-	-	- (400)
Salaries	532	-	722	722	(190)
Other Staff Costs	21,728	-	21,728	21,728	-
Travel and Subsistence	-	-	-	-	-
Information	-	-	-	-	-
Broadcasting	-	-	-	-	-
Communications	-	-	-	-	-
Computers	1,476	-	-	-	1,476
Cost of Goods Sold	-	-	-	-	-
Other RD Supplies	-	-	-	-	-
Office Supplies	-	-	-	-	-
Consultants	100	-	100	100	-
Grants	-	-	-	-	-
Accommodation	2,000	-	-	-	2,000
Security	-	-	-	-	-
Non-Cash Items	29,332	-	28,732	28,732	600
Total Resource Costs	55,168	-	51,282	51,282	3,886