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### HOUSE OF LORDS PUBLIC BILL SESSIONAL STATISTICS FOR SESSION 2002-2003

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# Table 1: Summary

	Total	Total receiving Royal Assent	Total amended in the House of Lords
Bills brought from House of Commons			
Government Bills Private Members' Bills Total Commons Bills	24 13 37	23 13 36	15 1 16
Bills introduced in the House of Lords			
Government Bills Private Members' Bills Total Lords Bills	10 16 26	10 0 10	9 7 16
Total	63	46	32

# Table 2: Government Bills brought from the House of Commons

Title	Amendments tabled	Amendments made	Government defeats
Anti-social Behaviour	425	76	0
Communications	981	296	5
Community Care (Delayed Discharges etc.)	234	53	7
Consolidated Fund	0	0	0
Consolidated Fund (No. 2)	0	0	0
Consolidated Fund (Appropriation)	0	0	0
Consolidated Fund (Appropriation) (No. 2)	0	0	0
Criminal Justice	1211	567	16
Electricity (Miscellaneous Provisions)	28	3	0
European Parliament (Representation)	43	22	0
European Union (Accessions)	2	1	0
Extradition	707	267	4
Finance	0	0	0
Fire Services	81	2	0
Health and Social Care (Community Health and Standards)	1079	295	8
Health (Wales)	22	0	0
Hunting	32	9	0
Income Tax (Earnings and Pensions)	0	0	0
Industrial Development (Financial Assistance)	0	0	0
Local Government	448	56	3
Northern Ireland Assembly Elections	0	0	0
Northern Ireland Assembly (Elections and Periods of Suspension)	5	3	0
Railways and Transport Safety	123	12	1
Regional Assemblies (Preparations)	240	46	1
Total	5661	1708	45

Note: This table excludes proceedings on Consideration of Commons Amendments (see Table 7).

# Table 3: Private Members' Bills brought from the House of Commons

Title	Amendments tabled	Amendments made
Aviation (Offences)	0	0
Co-operatives and Community Benefit Societies	4	4
Dealing in Cultural Objects (Offences)	0	0
Female Genital Mutilation	0	0
Fireworks	4	0
Household Waste Recycling	0	0
Human Fertilisation and Embryology (Deceased Fathers)	0	0
Legal Deposit Libraries	0	0
Marine Safety	0	0
National Lottery (Funding of Endowments)	0	0
Ragwort Control	2	0
Sunday Working (Scotland)	0	0
Sustainable Energy	12	0
Total	22	4

# Table 4: Money and Supply Bills (invariably introduced in the House of<br/>Commons)

## Money and Supply Bills

Consolidated Fund Consolidated Fund (No. 2) Consolidated Fund (Appropriation) Consolidated Fund (Appropriation) (No. 2) Finance Income Tax (Earnings and Pensions)

# Table 5: Government Bills introduced in the House of Lords

Title	Amendments	Amendments	Government
	tabled	made	defeats
Arms Control and Disarmament (Inspections)	1	0	0
Courts	563	270	8
Crime (International Co-operation)	347	94	1
Licensing	810	60	9
National Minimum Wage (Enforcement Notices)	7	3	0
Northern Ireland (Monitoring Commission)	32	3	1
Police (Northern Ireland)	181	85	0
Sexual Offences	962	351	2
Waste and Emissions Trading	255	18	2
Water	579	165	3
Total	3737	1049	26

**Note:** This table excludes proceedings on Consideration of Commons Amendments (see Table 7). Privilege amendments are not included.

# Table 6: Private Members' Bills introduced in the House of Lords

Title	Amendments tabled	Amendments made
Equality European Union (Implications of Withdrawal) Greater London Authority Act 1999 (Repeal) Harbours High Hedges House of Lords (Amendment) Ministerial and other Salaries (Amendment) Patient (Assisted Dying) Patients' Protection Prevention of Driving under the Influence of Drugs Public Services (Disruption) Road Traffic (Amendment) Taxation (Information) Voting Age (Reduction to 16) Wild Mammals (Protection)(Amendment)(No. 2)	12 0 20 38 0 0 0 0 10 0 4 9 0 0 0 0 8	9 0 0 14 17 0 0 0 0 8 0 0 4 9 0 0 0 0 0 0
Total	101	67

**Note:** Privilege amendments are not included.

# Table 7: Proceedings on Consideration of Commons Amendments etc.

# Part I – Lords Government Bills

Title		l Lords Motions and amendments agreed to	Government defeats
Courts	4	4	0
Licensing	34	22	1
Police (Northern Ireland)	18	3	0
Sexual Offences	11	6	1
Water	6	0	0
Total	73	35	2

### Part II – Commons Government Bills Title

Title	Motions and amendments tabled in the Lords	Motions and	Government defeats
Communications Community Care (Delayed Discharges etc.) Criminal Justice European Parliament (Representation) Extradition Health and Social Care (Community Health and Standards) Local Government Railways and Transport Safety	28 18 53 1 6 74 7 1	27 7 53 1 6 31 7 1	0 0 7 0 0 2 1 0
Total	188	133	10
Total	261	168	12

**Note:** Privilege amendments are not included.

# Table 8: Grand Committee proceedings

Title	Amendments tabled	Amendments made
Crime (International Co-operation)	218	54
Electricity (Miscellaneous Provisions)	15	0
European Parliament (Representation)	29	17
Extradition	325	66
Fire Services	45	2
Health (Wales)	21	0
Local Government	305	17
Police (Northern Ireland)	66	13
Railways and Transport Safety	82	0
Waste and Emissions Trading	159	0
Water	298	37
Total	1563	206

# Table 9: Amendments by stage

	Amendments tabled	Amendments made	Government defeats
<b>Committee of the whole House</b> Lords Bills (Government) Lords Bills (Private Members' Bills) Commons Bills (Government) Commons Bills (Private Members' Bills) Total	1326 64 2318 20 3728	228 39 413 4 684	5 0 14 0 19
<b>Grand Committee</b> Lords Bills (Government) Lords Bills (Private Members' Bills) Commons Bills (Government) Commons Bills (Private Members' Bills) Total	741 - 822 - 1563	104 - 102 - 206	0 - 0 - 0
<b>Re-Commitment</b> Lords Bills (Government) Commons Bills (Government)	16 -	3	0
<b>Report</b> Lords Bills (Government) Lords Bills (Private Members' Bills) Commons Bills (Government) Commons Bills (Private Members' Bills) Total	1367 27 2014 2 3410	576 24 791 0 1391	15 0 20 0 35
<b>Third Reading</b> Lords Bills (Government) Lords Bills (Private Members' Bills) Commons Bills (Government) Commons Bills (Private Members' Bills) Total	287 10 507 - 804	138 4 402 - 544	6 0 11 - 17
Consideration of Commons Amendments etc. Lords Bills (Government) Lords Bills (Private Members' Bills) Commons Bills (Government) Commons Bills (Private Members' Bills) Total	73 - 188 - 261	35 - 133 - 168	2 - 10 - 12
Totals	9782	2996	83

# Table 10: Divisions

# **Divisions by Bill**

### Title

## Number of Divisions

Anti-social Behaviour	6
Communications	10
Community Care (Delayed Discharges etc.)	7
Courts	19
Crime (International Co-operation)	6
Criminal Justice	43
Extradition	10
Fire Services	3
Health and Social Care (Community Health and Standards)	16
Hunting	6
Licensing	17
Local Government	14
Northern Ireland (Monitoring Commission)	2
Police (Northern Ireland)	6
Railways and Transport Safety	2
Regional Assemblies (Preparations)	14
Sexual Offences	9
Waste and Emissions Trading	2
Water	15
Total	207

# **Divisions by Stage**

### Stage

### Number of Divisions

Second Reading	1
Committee of the whole House	55
Recommitment	2
Report	88
Third Reading	37
Consideration of Commons Amendments	24
Total	207

Total	207
lotal	201

# Table 11: Government defeats

Title	No. of defeats	Stage name	Subject matter	Voting figures	Reversed by HC
Communications	5	Report	Amdt 1: general duties of OFCOM – safeguarding interests of the citizen irrespective of changes in market power.	C179; NC75	Yes with amdts in lieu
			Amdt 5: widen OFCOM's remit to play specific role in respect of the roll-out and take-up of broadband.	•	Yes with amdt in lieu
			Amdt 182: power of OFCOM to prevent advertising which may be "misleading, harmful or offensive" as opposed to "unsuitable".	C158; NC117	Yes with amdts in lieu
			Amdt 198A: prohibition on media licence ownership by religious groups.	C115; NC99	Yes with amdts in lieu
		Third Reading	Amdt 8: need for defined boundaries between consumer panel and content board.	C158; NC141	No
Community Care (Delayed Discharges etc.)	7	Committee of the whole House	Amdt 12: delay implementation of bill by one year.	C152; NC123	Yes
			Amdt 67: requirement of Secretary of State to specify to the bodies charged with inspection of health and social services to monitor bill's impact on patients and their carers.	C110; NC109	Yes
		Report	Amdt 1: mental health services to be exempt from re-imbursement regime.	•	Yes with amdts in lieu
			Amdt 3: right of refusal for referral to social services, should people not wish to use them.	C142; NC131	Yes
		Third Reading	Amdt 10: duties of responsible NHS bodies – exclusion of weekends and public holidays from days of discharge from hospital.	C134; NC119	Yes with amdt
			Amdt 13: creation of incentives to prevent NHS discharging patients inappropriately.	•	Yes

			Amdt 16: review of Act after five years.	C145; NC115	Yes
Courts	8	Committee of the whole House	Amdt 14: duty (as opposed to discretion) on Lord Chancellor to provide, equip, maintain and manage courthouses, offices and other accommodation.	C100; NC92	Yes
			Amdt 132: fees setting – access to justice reforms to go ahead with adequate resources.	C37; NC36	Yes
			Amdt 132C: when recovering fees, the Lord Chancellor may not seek to recover judicial salaries.	C90; NC87	Yes
		Report	Amdt 22: functions of courts boards – Lord Chancellor to submit reasons for rejecting a business plan as drawn up by a courts board.	C98; NC83	No
			Amdt 25: consultation of courts boards – at least two (not one) members to be magistrates.	C95; NC85	Yes with amdt
			Amdt 58: Lord Chancellor to have regard to the needs of local residents having access to a magistrates' court.	C90; NC89	No
		Third Reading	Amdt 1: ensure that courts boards are local in their extent and effect.	C136; NC115	Yes with amdt
			Amdt 16: disqualification of lay justices who are members of local authorities – compatibility with Article 6 of the European Convention on Human Rights requiring right to an independent and impartial tribunal.	C141; NC122	Yes
Crime (International Co- operation)	1	Third Reading	Amdt 6: prevention by police or customs officer conducting surveillance to question a person under surveillance.	C122; NC117	No
Criminal Justice	23	Committee of the whole House	Clause 4 s/p: use of telephones for review of police detention.	C115; NC117	Yes
			Amdt 48: minimum age for drug testing.	C114; NC97	Yes
			Clause 41 s/p: application by defendant for trial to be conducted without jury.	C136; NC210	No

	Amdt 136: double jeopardy – judicial authorisation of a reinvestigation into an acquitted person's case.	C132; NC112	Yes
	Amdt 138: probing the expression "tends to show" in evidence of bad character.	C113; NC90	Yes with amdts
	Amdt 139: more specific expression that would cover the circumstances in which "bad character" could be used in evidence.	C102; NC81	Yes with amdts
	Clause 107 s/p: admissibility of hearsay evidence.	C110; NC109	Yes with amdt
	Amdt 195B: specified offences involving a significant risk of serious harm to members of the public.	C137; NC120	Yes
	Amdt 203A: duty to release prisoners – where the sentence is less than four years or two- thirds of his sentence.	C110; NC109	Yes
	Amdt 230ZA: duty of probation officers to consult with magistrates.	C145; NC110	Yes
Report	Amdt 15: new clause – destruction of fingerprints and samples.	C103; NC101	Yes
	Amdt 70: leave out clause 47 – meaning of "terminating ruling".	C104; NC101	No
	Amdt 174A: new clause – evidence of bad character.	C182; NC111	Yes with amdts
	Amdt 186: leave out clause 92 – offences committed by defendant when a child.	C125; NC113	Yes with amdt
	Amdt 202: limit on magistrates' courts' forces will not come into effect before the national roll out of the "custody plus order".	C129; NC120	Yes
	Amdt 225: remove juvenile offenders from sentencing framework proposed by Schedule 19 (determination of minimum term relating to mandatory life sentence).	C202; NC113	Yes with amdts in lieu
Consideration of Commons Amendments	Amdt 32B: leave out clause 41 - application by defendant for trial to be conducted without jury.	C196; NC125	No

			Amdt 33G: leave out clause 42 – applications by prosecution for certain lengthy or complex trials to be conducted without jury.	C197; NC125	Yes with amdts
			Amdt 34C: leave out clause 43 – application by prosecution for trial to be conducted without jury where danger of jury tampering.	,	Yes with amdts
			Amdt 114B: new clause – evidence of bad character.	C190; NC112	Yes with amdts
			Amdt 32D: application by defendant for trial to be conducted without jury.	C160; NC116	No
			Amdt 33P: leave out clause 42 – applications by prosecution for certain lengthy or complex trials to be conducted without jury.	C160; NC116	Yes with amdts
			Amdt 131U: bad character – propensity evidence admissible in cases.	C166; NC115	Yes with amdts
Extradition	4	Report	Amdt 16: information contained in arrest warrant.	C112; NC106	Yes with amdts
			Amdt 70: convictions in absentia.	C127; NC113	Yes with amdt in lieu
			Amdt 74: new clause – minimum procedural rights – European arrest warrant (variable standards of criminal procedure).	C125; NC122	Yes
			Amdt 161: dual criminality rule.	C115; NC107	No
Health and Social Care (Community Health and Standards)	10	Committee of the whole House	Amdt 35: using an electoral system to be specified by the Secretary of State	C92; NC76	Yes with amdt
		Report	Amdt 2: leave out clause 1 – establishment of NHS foundation trusts.	C150; NC100	Yes with amdts
			Amdt 145: new clause – appeals allowing the govt to specify in regulations appeal or review mechanisms against decisions by the regulator.	C111; NC94	Yes
			Amdt 245: all NHS foundation trusts to have a patients' forum.	C106; NC127	No
			Amdt 272: independence of CHAI and CSCI.	C155; NC113	No

		Third Reading	Amdt 1: impact of foundation trusts on local health care.	C153; NC119	Yes with amdt
			Amdt 2: borrowing code for foundation trusts under clause 12 (prudential borrowing code).	C177; NC122	Yes
			Amdt 4: power of regulator to cap hospital expenditure.	C189; NC124	Yes
		Consideration of Commons Amendments	Amdt 1B: leave out clause 1 – establishment of NHS foundation trusts.	C169; NC127	Yes with amdt
			Amdt 161CC: leave out schedule 1 – constitution of public benefit corporations.	C169; NC100	Yes with amdts
Licensing	10	Committee of the whole House	Amdt 147: intervention by residents' elected representatives to oppose all-night drinking licences.	C112; NC111	Yes
		Report	Amdt 8: broaden exemption for music that is incidental to other activities, from recorded to all forms of music (live or recorded).	C151; NC115	Yes
			Amdt 13: provision of entertainment in educational establishments directly connected with establishment's activities is not to be regarded as provision for regulated entertainment for purposes of this bill.	C169; NC107	Yes
			Amdt 20: introduction of a central licensing authority or register.	C143; NC111	Yes
			Amdt 23: duties of licensing authorities – removal of prevention of public nuisance as licensing objective; to be replaced by one which is a balance between area's amenity and leisure benefits to be derived from premises.	C135; NC99	Yes
			Amdt 40: inclusion of interests in register.	C99; NC92	No
			Amdt 51: power of licensing authority to refuse application for premises licence.	C98; NC97	Yes with amdt
			Amdt 221: children under 14 allowed into premises only when accompanied by adult.	C 184; NC111	Yes with amdt in lieu
		Third Reading	Amdt 13: exemption of certain types of entertainment from	C150; NC120	Yes with amdts

			licensing.		
		Consideration	Amdt 62A: licensing regulation	C128;	Yes with
		of Commons Amendments	not to apply to small events where live music is played.	NC113	amdt in lieu
Local Government	4	Third Reading	Amdt 2: leave out provision requiring an amount equal to the whole or part of a capital receipt to be paid to the Secretary of State.	C133; NC118	Yes with amdt in lieu
			Amdt 5: new clause – provisions of Part 2 to apply only to local authorities as identified as overspending their budget by more than 10%.	C145; NC126	Yes
			Amdt 9: redressing means of making transitions self-financing.	C139; NC119	Yes
		Consideration of Commons Amendments	Amdt 3B: retention and pooling of capital receipts arising from right-to-buy sales.		Yes with amdt in lieu
Northern Ireland (Monitoring Commission)	1	Committee of the whole House	Amdt 16 – new clause – Secretary of State's powers in exceptional circumstances.	C129; NC117	No
Railways and Transport Safety	1	Third Reading	Amdt 10: requirement of Secretary of State to place a permanent traffic regulation order on national trails.	C132; NC110	Yes with amdt in lieu
Regional Assemblies (Preparations)	1	Committee of the whole House	Amdt 18: consideration by Secretary of State to the level of interest in a referendum before directing a local government review.	C110; NC86	No
Sexual Offences	3	Report	Amdt 14: defendant in rape etc. cases to enjoy same right to anonymity as is by complainant.	C109; NC105	Yes
			Amdt 164: creation of offence of sexual activity in a public lavatory.	C133; NC95	Yes with amdts
		Consideration of Commons Amendments	Amdt 1C: anonymity of defendant as long as he has not been charged.	C101; NC79	Yes
Waste and Emissions Trading	2	Third Reading	Amdt 13: co-operative relationship between disposal and collection authorities in areas of two-tier local government.	C115; NC99	Yes
			Amdt 18: requirement to maintain selected biodegradable waste at 98 degrees Celsius for a minimum of two hours before storage.		Yes

Water	3	Report	Amdt 1: duty to conserve water resources.	C89; NC76	Yes
			Amdt 2: protection of inland surface, transitional, coastal waters and groundwater through implementation of Water Framework Directive.	C94; NC89	Yes
			Amdt 15: Environment Agency to have regard to trickle irrigation in relation to abstraction licences.		Yes
Total	83				

# Table 12: Bills receiving Royal Assent

Chapter no.

Consolidated Fund (No. 2)43 (2002)Appropriation (No. 2)44Income Tax (Earnings and Pensions)1 (2003)Consolidated Fund2Northern Ireland Assembly Elections3Health (Wales)4Community Care (Delayed Discharges etc.)5Police (Northern Ireland)6European Parliament (Representation)7National Minimum Wage (Enforcement Notices)8Electricity (Miscellaneous Provisions)9Regional Assemblies (Preparations)10Industrial Development (Financial Assistance)11Northern Ireland Assembly (Elections and Periods of Suspension)12Appropriation13Finance14Co-operatives and Community Benefit Societies15Marine Safety16Licensing17Sunday Working (Scotland)18Aviation (Offences)21Fireworks22National Lottery (Funding of Endowments)23Human Fertilisation and Embryology (Deceased Fathers)24Northern Ireland (Monitoring Commission)25Local Government26Dealing in Cultural Objects (Offences)27Legal Deposit Libraries28Household Waste Recycling30Sustainable Energy30Female Genital Mutilation31Crime (International Co-operation)32Waste and Ernissions Trading33Arms Control and Disarmament (Inspections)34European Union (Accessions)35 <th></th> <th>•</th>		•
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Title of Act

## Table 13: Bills not receiving Royal Assent

#### Fell

a) Government Bills

Hunting

b) Lords Private Members' Bills

Equality

European Union (Implications of Withdrawal) Greater London Authority Act 1999 (Repeal) Harbours High Hedges House of Lords (Amendment) Ministerial and other Salaries (Amendment) Patient (Assisted Dying) Patients' Protection Prevention of Driving under the Influence of Drugs Public Services (Disruption) Road Traffic (Amendment) Taxation (Information) Voting Age (Reduction to 16) Wild Mammals (Protection) (Amendment) (No. 2) Not proceeded with after day 2 in cwh

Fell in Commons Not proceeded with after 2a Not proceeded with after 1a Fell in Commons Fell in Commons Not proceeded with after 1a Not proceeded with after 2a Not proceeded with after 2a Fell in Commons Not proceeded with after 2a Fell in Commons Fell in Commons

#### Withdrawn

Lords Private Members' Bills

Wild Mammals (Protection) (Amendment)

Withdrawn after 1a

# Table 14: Special features

### **Bill re-committed**

Water	On conclusion of rpt, bill re-committed to cwh in respect of new amdts relating to fluoridation; SO 47 dispensed with so remaining stages taken on same day as cwh recommitment.
Opposed stages	
Community Care (Delayed Discharges etc.)	
Extradition	Jones; after debate amdt withdrawn. Amdt to gc motion tabled by Viscount Bledisloe to
Fire Services	commit Part 1 of bill to cwh; disagreed to on division C94 NC172. Amdt to motion postponing 2a for six months tabled by Lord McCarthy defeated on division C4 NC61.
Other special features	
Title	Special features
Communications	Printed as two volume bill. Cwh: day 4 – I govt amdt withdrawn and 3 amdts n/m;
Consolidated Fund Consolidated Fund (No. 2) Consolidation Fund (Appropriation) Consolidated Fund (Appropriation) (No. 2) Criminal Justice	<ul> <li>day 6 – 1 govt amdt n/m.</li> <li>Enacted as Consolidated Fund (No. 2) Act 2002.</li> <li>Enacted as Consolidated Fund Act 2003.</li> <li>Enacted as Appropriation (No. 2) Act 2002.</li> <li>Enacted as Appropriation Act 2003.</li> <li>Cwh: day 4 – 1 govt amdt n/m; day 10 – amdt 230ZA</li> <li>divided upon but as quorum of 30 not present, question not decided and House resumed pursuant to SO 58.</li> <li>11 days in cwh.</li> <li>Rpt: day 2 – 52 govt amdts n/m; day 3 – 4 govt amdts n/m.</li> </ul>
	HL Bill 126 (Commons insistence) printed pursuant to SO 51.
Extradition Finance	9 days in gc. Printed as two volume bill. SO 47 dispensed with.
Fire Services	Human Rights statement not received, so 2a copy printed without it.
Hunting	Cwh: day 1 – divisions on amdts 1, 4 and 20 (all agreed to) unwhipped; day 2 – divisions on amdts 25 (agreed
Income Tax (Earnings and Pensions)	to), clause 5 stand part and 28 unwhipped. Printed as two volume bill. SO 47 dispensed with.
Local Government	GC: day 6 – I govt amdt withdrawn and 1 n/m; day 7 – 5 govt amdts withdrawn.
Northern Ireland Assembly Elections	SO 47 dispensed with.
Northern Ireland Assembly (Elections and	2a copy printed pursuant to SO 51(1).

Periods of Suspension)	Cwh – 1 govt amdt n/m. AAC copy printed in-House and with no bill number. No AOR copy printed.
Northann Incloud (Manitaring Commission)	
Northern Ireland (Monitoring Commission)	SO 47 dispensed with.
Patient (Assisted Dying)	2a – 48 speakers.
Patients' Protection	Cwh – amdt agreed to pursuant to SO 54 (tellers for Not Contents not appointed). Rare instance of cwh taken as dinner break business and adjourned.
Sexual Offences	Rpt: day $1 - 4$ govt amdts n/m; day $2 - 1$ govt amdt withdrawn.
Wild Mammals (Protection) (Amendment)	Bill withdrawn and No. 2 bill introduced.

### NOTES

The following acronyms and shorthand terms are used:

1a	First Reading
2a	Second Reading
Cwh	Committee of the whole House
Gc	Grand Committee
Rpt	Report
3a	Third Reading
CCA	Consideration of Commons Amendments
AAC	As Amended in Committee
AOR	Amended on Report
Amdt(s)	Amendment(s)
govt	government
No.	Number
n/m	not moved
s/p	stand part
pmb	Private members' bill
SO	Standing Order
С	Contents
NC	Not Contents

Any enquiries about these statistics or related matters should be addressed to the Public Bill Office, House of Lords, London SW1A 0PW (Tel: 020 7219 3153; Fax: 020 7219 5933; e-mail: cooperm@parliament.uk).

December 2003